Air Traffic, Noise & Emissions Management in Practice

O'Hare Airport's Fly Quiet Program: Its Development and Evolution During the Airport's Reconfiguration and Modernization Program



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Federal Aviation Administration



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O'Hare Noise Compatibility Commission

- O'Hare Noise Compatibility Commission (ONCC) established in 1996, following an invitation from the City of Chicago to suburban mayors to begin constructive dialogue on aircraft noise issues.
- Includes 44 communities and 22 school districts. These 66 members are represented by mayors, Chicago aldermen, Cook and DuPage Counties and school superintendents.
- Four standing committees:
 - Technical
 - Fly Quiet

- Residential Sound Insulation
- School Sound Insulation





Federal Aviation Administration

- The FAA's primary mission is to ensure the safety and efficiency of our nation's navigable airspace.
- FAA is committed to informing and involving the public and to giving meaningful consideration to community concerns.
- FAA recognizes the importance of developing and maintaining a strong strategy for supporting and promoting a good relationship with the ONCC.





The Fly Quiet Program at O'Hare:

- The Fly Quiet Program is a voluntary program that encourages pilots and air traffic controllers to use designated nighttime preferential runways and flight tracks developed by the CDA in cooperation with the O'Hare Noise Compatibility Commission (ONCC), the airlines and the air traffic controllers.
- These preferred routes are intended to direct aircraft over less-populated areas, such as forest preserves and highways, as well as commercial and industrial areas.









2000 Contour vs OMP Full Build-Out Contour

	Contour	Square Miles
_	2000 65 DNL	37.6
_	Build-Out 65 DNI	_ 17.6

Runways (2002 Contour)Runways (All Contours)

Runways (OMP Build-Out)







Requirements of the O'Hare Modernization ROD

Record of Decision (ROD) was issued on September 30, 2005

- Provided environmental approval of OMP on the condition of many requirements including noise requirements
- Specifically designated ONCC with overseeing O'Hare noise programs and developing changes to Fly Quiet
- The collective efforts of the CDA, FAA, and ONCC to inform and engage the public in connection with the OMP have been among the most ambitious, most transparent, and most comprehensive of any airport project in the last two decades."



O'Hare International Airport

Record of Decision

Program are (1) preferential runway use, (2) arrival and departure flight procedures, and (3) ground run-up procedures.

Significant noise impacts are anticipated to be reduced with specific noise abatement techniques. Such techniques will include the following:

- All eligible residences and schools within the Build Out 65 DNL and greater noise contour for Alternative C, but outside of the Build Out 65 DNL and greater noise contour for No Action, will be insulated by the City of Chicago by the time Build Out occurs. In addition, all eligible residences with a 1.5 DNL or greater increase within the 65 DNL and greater noise contour area for Alternative C will be insulated by the time Build Out occurs.
- After Build Out occurs, the City of Chicago will produce a 65 DNL noise contour based
 on the operational characteristics of the Build Out configuration, but with forecasted
 operational levels five years in the future from when Build Out occurs, thus counting a
 new contour referred to as Build Out 45 forecast Contour (BO 45 E). The City will then
 insulate all eligible residences and schools within the BO 45 F 65 DNL and greater
 noise contour, but outside of the No Action (Alemative A) Build Out 45 would occur. In
 addition, all eligible residences with a 15 DNL or greater Increase within the 65 DNL
 and greater
 noise contour presented in the Final EIS, by the time Build Out 45 would occur. In
 addition, all eligible residences with a 15 DNL or greater
 noise contour area for Alternative C will be insulated by the time Build Out
- Al this point it is not reasonable to either assume that there would be a new Fly Quiet Program or speculate about what a new Fly Quiet Program would be. FAA will, however, give consideration to suggestions for changes in the Fly Quiet Program developed by the OXYCC and requested of the FAA by the City of Chicago. It is FAA's manuferbanang durit the site of the SAA by the City of Chicago. It is FAA's monotonearing that the fly Quiet Program will be modified by the DXYCC in the future only if neededs such modification would be done in consultation with the FAA and the City of Chicago Department of Aviation. Modification requiring FAA action would be subsequent to its prior approval, and any necessary environmental review.

Continuation of the ONCC to oversee noise mitigation efforts around O'Hare.

Continued use of the ground run-up enclosure during engine run-up testing.

In addition to the above noise abatement measures, other forms of mitigation will include the voluntary continuation of the following programs:

- School Sound Insulation Program (SSIP) The City will continue the existing
 voluntary SSIP, providing impacted schools with noise attenuating windows, additional
 roofing and celling insulation, improved doors, and related measures to reduce the
 transmission of aircraft noise into schools.
- Residential Sound Insulation Program (RSIP) The City will continue the existing voluntary (RSIP, which will provide sound insulation for eligible residences which are

September 200

"At this point it is not reasonable to either assume that there would be a new Fly Quiet Program or speculate about what a new Fly Quiet Program would be. FAA will, however, give consideration to suggestions for changes in the Fly Quiet Program developed by the ONCC and requested of the FAA by the City of Chicago."

FAA Record of Decision for O'Hare Modernization, September 30, 2005, page 48)





Fly Quiet Redevelopment Process



*ONCC recommendations shall be based on a supermajority (2/3) vote.





Interim Fly Quiet Program Applicable during the O'Hare Modernization Program (OMP) period

- The Interim Fly Quiet Runway Rotation Plan was proposed by the O'Hare Noise Compatibility Commission (ONCC), in collaboration with the Chicago Department of Aviation (CDA), in 2017 to provide relief from nighttime noise for the communities around O'Hare International Airport.
- The Fly Quiet committee oversaw a series of three runway rotation tests, which were conducted in order to find the best solution to balance nighttime noise impacts. Each test was less than 6 months in duration. Provided data and improvement opportunities for the final proposal.
- The IFQ features an eight-week runway rotation plan. For each week, a primary and secondary runway use configuration is provided to accommodate potential changes in wind direction.
- The runway use configurations have been determined and approved by the ONCC to balance noise exposure to the extent possible.





Fly Quiet 21 Criteria Applicable in 2021 (upon completion of the OMP)

- Develop multiple alternatives based on the following criteria:
 - 1. Establish a Nighttime Noise Abatement Program
 - 2. Establish Runway Rotation Schedule
 - 3. Establish Flight Path Rotation Schedule
 - 4. Alternate Periods of East and West Flow
 - 5. Avoid Consecutive Impacts
 - 6. Avoid Overuse of Any Single Runway
- Final FQ21 proposal requires Fly Quiet Committee recommendation and full ONCC approval before being submitted to the FAA for Review.





Fly Quiet 21 Process

Federal Aviation Administration





Appendix





Preferential Nighttime Runway Use (2200-0700 Local)



These configurations were rendered moot by the O'Hare Modernization Program and the associated construction. ONCC endeavored to develop an interim Fly Quiet to be used during the OMP buildout and Fly Quiet 21 to be used once buildout is complete.







Parallel Runways are Safer and More Efficient



• ...the essence of any successful plan to provide significant delay reduction at O'Hare involves correcting the existing "runway triangle" and realigning the airfield in sets of parallel runways that can handle more traffic, safely and efficiently in all weather conditions. ? ?

(FAA Record of Decision for O'Hare Modernization, Sept. 2005)





INTERIM FLY QUIET RUNWAY ROTATION (Weeks 1-16)

The graphic below outlines the Interim Fly Quiet Runway Rotation Schedule. For each week, a primary and secondary runway use configuration is provided to accommodate potential changes in wind direction. The runway use configurations have been defined and approved by the ONCC to balance noise exposure to the extent possible. Special procedures have been defined to accommodate aircraft that require specific runways.



Parallel - West



Parallel - East



Parallel - West



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- Parallel Runways

- Diagonal Runways

Week

Week



Diagonal - West



Diagonal - East



Diagonal - West





Parallel - West



Parallel - East



Parallel - West





Diagonal - East

Week of November 24th

Diagonal - West

Week of December 22nd

Diagonal - East

Week of January 19th

Primary

Secondar

L

Each weekly period will begin on Sunday evening at 10 p.m. or after when demand allows for one arrival and one departure runway.







INTERIM FLY QUIET RUNWAY ROTATION (Week 18)

The graphic below outlines the Interim Fly Quiet Runway Rotation Schedule. For each week, a primary and secondary runway use configuration is provided to accommodate potential changes in wind direction. The runway use configurations have been defined and approved by the ONCC to balance noise exposure to the extent possible. Special procedures have been defined to accommodate aircraft that require specific runways.



Notes





08/12/2019

- Alternative runways may be used to allow for construction, snow removal, runway maintenance, runway inspection and strong winds.
- Available runways are determined by CDA.





Interim Fly Quiet Period









WEEK OF FEBRUARY 9, 2020 (Week 15)









INTERIM FLY QUIET RUNWAY ROTATION NOVEMBER 3, 2019 TO JANUARY 31, 2021¹ WEEK OF FEBRUARY 9TH (WEEK 15)



		Fly	Quiet Mode	2			
	Time			Runway Rotation Adherence			
Start	Stop	Duration	Percentage of	Primary	Secondary	Operations	
	outp	(hrs: mins)	Nighttime	Configuration [®]	Configuration	operations	
2/9/20 - 10:51 PM	2/10/20 - 05:59 AM	7:08	79%	95%	0%	93	
2/10/20 - 10:33 PM	2/11/20 - 05:51 AM	7:18	81%	57%	0%	88	
2/11/20 - 10:29 PM	2/12/20 - 06:04 AM	7:35	84%	92%	0%	108	
2/13/20 - 12:56 AM	2/13/20 - 06:19 AM	5:23	60%	13%	33%	63	
2/13/20 - 11:59 PM	2/14/20 - 06:00 AM	6:01	67%	51%	0%	87	
2/14/20 - 10:02 PM	2/15/20 - 05:51 AM	7:49	87%	77%	1%	137	
2/15/20 - 10:23 PM	2/16/20 - 06:01 AM	7:38	85%	26%	0%	81	
		Average	(Week of February	9th)			
11:01 PM	6:00 AM	6:59	78%	63%	3%	94	



Secondary⁵





Notes:

 Interim Fly Quiet is a temporary program beginning November 3, 2019 through early 2021, when Runway 9R/27L is closed for extension construction. It is expected that significant runway construction, maintenance, and/or



- pavement rehabilitation on Runways 4L/22R and 4R/22L would impact the Interim Fly Quiet during the 2019 and 2020 construction seasons, respectively. It is not anticipated
- that the Interim Fly Quiet would occur during these construction periods.
- Fly Quiet Mode is the period of time in which the nighttime operations are operating in accordance with the CDA's Fly Quiet Program.
- 3: FAR Part 150 considers nighttime hours 10:00 PM 07:00 AM.
- 4: Percentage of operations on designated runways within Fly Quiet Mode.
- Runway 10L/28R is available for flights that require additional runway length and have contacted CDA Operations at a minimum of 2 hours prior to arrival or departure.

Comments:

- a: There were 0 requests granted for alternative runways during Fly Quiet Mode.
- b: On the nights of 2/12 and 2/13, the Rotation was restricted due to inclement weather.
- c: On the night of 2/15, the Rotation was restricted due to construction on Runway 10L/28R.

February 21, 2020











INTERIM FLY QUIET RUNWAY ROTATION NOVEMBER 3, 2019 TO JANUARY 31, 2021¹ WEEK OF FEBRUARY 2ND (WEEK 14)



4R

EAST FLOW

52%

Fly Quiet Mode ²										
Time				Runway Rotation Adherence						
Start	Stop	Duration (hrs: mins)	Percentage of Nighttime ³	Primary Configuration ⁴	Secondary Configuration ⁴	Operations				
-	-	-	-	-						
2/3/20 - 10:31 PM	2/4/20 - 06:01 AM	7:30	83%	0%	0%	96				
2/4/20 - 10:26 PM	2/5/20 - 05:33 AM	7:07	79%	0%	60%	81				
2/6/20 - 12:19 AM	2/6/20 - 06:12 AM	5:53	65%	0%	0%	73				
2/7/20 - 12:52 AM	2/7/20 - 06:07 AM	5:15	58%	3%	0%	59				
2/7/20 - 10:49 PM	2/8/20 - 06:07 AM	7:18	81%	49%	0%	105				
2/8/20 - 10:00 PM	2/9/20 - 06:21 AM	8:21	93%	48%	0%	118				
	•	Average	(Week of February	2nd)						
11:09 PM	6:03 AM	6:54	77%	21%	9%	89				







WEST FLOW

48%



1: Interim Fly Quiet is a temporary program beginning November 3, 2019 through early 2021, when Runway



- would impact the Interim Fly Quiet during the 2019 and 2020 construction seasons, respectively. It is not anticipated that the Interim Fly Quiet would occur during these construction periods.
- 2: Fly Quiet Mode is the period of time in which the nighttime operations are operating in accordance with the CDA's Fly Quiet Program.
- 3: FAR Part 150 considers nighttime hours 10:00 PM 07:00 AM.
- 4: Percentage of operations on designated runways within Fly Quiet Mode.
- 5: Runway 10L/28R is available for flights that require additional runway length and have contacted CDA Operations
- at a minimum of 2 hours prior to arrival or departure.

Comments:

- a: There were 4 requests granted for alternative runways during Fly Quiet Mode.
- b: On the night of 2/2, radar data was unavailable.
- c: On the night of 2/3, the Rotation was restricted due to the FAA navigational aid maintenance on Runway 4R/22L.
- d: On the nights of 2/5 and 2/6, the Rotation was restricted due to inclement weather.



